

**BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA**

Order Instituting Rulemaking to Establish  
Policies and Rules to Ensure Reliable, Long-Term  
Supplies of Natural Gas to California.

Rulemaking 04-01-025  
(Filed January 22, 2004)

**ADMINISTRATIVE LAW JUDGE'S RULING  
APPROVING A PROTECTIVE ORDER**

In a motion dated May 25, 2005, San Diego Gas & Electric Company (SDG&E) and Southern California Gas Company (SoCalGas) seek the adoption of a protective order to expedite the provision of documents and other materials to other parties in response to discovery requests. The moving parties state that Pacific Gas & Electric Company (PG&E) has authorized them to report that PG&E supports the motion.

No party has responded to the motion.

Attached is a protective order that will apply to discovery in this proceeding. I have revised the order, as it was originally proposed, to require that entities protect only sensitive materials, and to ensure that I will have an opportunity to review any protected information that a party intends to introduce in the record to determine if the need for protection outweighs the public's interest in full disclosure. In addition, I have modified the order to make it clear that protected material must be of the type that is normally considered

sensitive by the protecting entity and other similarly-situated entities. The changes are contained in Sections 2, 3, 4, 12, and 13(b).

**IT IS SO RULED.**

Dated June 7, 2005, at San Francisco, California.

/s/ STEVEN WEISSMAN

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Steven Weissman  
Administrative Law Judge

**Attachment A**

**BEFORE THE PUBLIC UTILITIES COMMISSION OF THE  
STATE OF CALIFORNIA**

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Order Instituting Rulemaking to Establish  
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Term Supplies of Natural Gas to California.

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R.04-01-025  
(Filed January 22, 2004)

**PROTECTIVE ORDER**

1. This Protective Order shall govern access to and the use of all Protected Materials in this proceeding as hereinafter defined. Notwithstanding any order terminating this docket, this Protective Order shall remain in effect for two years after a final and unappealable order terminating this proceeding, or until, after notice and an opportunity to be heard, it is specifically modified or terminated by the Assigned Commissioners, the Assigned Administrative Law Judge ("Assigned ALJ"), the Law and Motion Administrative Law Judge ("Law and Motion ALJ") or the California Public Utilities Commission ("CPUC" or "Commission"). This Protective Order does not address the right of employees of the Commission acting in their official capacities to view Protected Materials, because Section 583 of the Public Utilities Code and the Commission's General Order 66-C already require Commission employees to maintain the confidentiality of such Protected Materials.

2. A Participant, as hereinafter defined, may designate as protected those materials which customarily are treated by that Participant and other

similarly-situated entities as sensitive or proprietary, which are not available to the public, and which, if disclosed freely, would subject that Participant or its customers to risk of competitive disadvantage or other business injury.

3. A Non-Party, as hereinafter defined, may designate as protected those materials which customarily are treated by that Non-Party and other similarly-situated entities as sensitive or proprietary, which are not available to the public generally, and which, if disclosed freely, would subject that Non-Party or its customers to risk of competitive disadvantage or other business injury.

4. Definitions -- For purposes of this Order:

- a. The term "Participant" shall mean those entities and/or individuals who have entered an appearance in this proceeding as a "Respondent" or an "Interested Party, including the Commission's Office of Ratepayer Advocates." Those who have appeared in this proceeding on an "Information Only" basis shall not be regarded as a Participant for the purposes of this Protective Order.
- b. The term "Non-Party" shall refer to an entity or individual who has not entered an appearance in this proceeding as an "Interested Party" but is producing materials for use in this proceeding pursuant to discovery requests [or a subpoena] from a "Respondent" or an "Interested Party" in this proceeding.
- c. The rights and obligations within this Protective Order shall apply to a Non-Party.
- d. (1) The term "Protected Materials" means (A) materials (including depositions) in either hardcopy or electronic form provided by a Participant or Non-Party in response to discovery requests and designated by such Participant or Non-Party as protected; (B) any

information contained in or obtained from such designated materials; (C) any other hardcopy or electronic materials which are made subject to this Protective Order by the Commission, by the Assigned Commissioners, by the Assigned ALJ, by the Law and Motion ALJ, by any court or other body having appropriate authority, or by agreement of the Participants; (D) hardcopy or electronic notes of Protected Materials; and (E) hardcopy or electronic copies of Protected Materials. The Participant or Non-Party producing the Protected Materials shall physically mark on each page the term "PROTECTED MATERIALS" or words of similar import – or otherwise clearly designate that they are Protected Materials. If the Protected Materials are produced in electronic form, the "PROTECTED MATERIALS" designation shall be inserted on each page as a header or a footer, or otherwise be clearly designated that they are Protected Materials. Protected Materials produced in electronic form may be downloaded onto a secure computer network or onto secure computer hard drives for review and analysis purposes. Protected Materials may not be transmitted by the Interested Party or Respondent that receives such Protected Materials by the Internet.

- (2) The term "Notes of Protected Materials" means memoranda, handwritten notes, or any other form of information (including electronic form) that copies or discloses materials described in Paragraph 4(d)(1). Protected Materials produced or converted into electronic form that are copied onto a computer network,

computer hard drives, or any other non-hardcopy medium (including, without limitation, electronic, magnetic, and optical backup copies, CDs, mini-discs, diskettes, zip drives, and other storage devices) shall be regarded as Electronic Notes of Protected Materials. Notes of Protected Materials and Electronic Notes of Protected Materials are subject to the same restrictions provided in this order for Protected Materials.

- (3) Protected Materials shall not include information that is public knowledge, or which becomes public knowledge, other than through disclosure in violation of this Protective Order or any other agreement or duty to keep the information confidential.
  - (4) The Protected Materials designation must be applied as narrowly as possible. For instance, it is not permissible to designate an entire document or group of documents if only a portion of a document or group of documents consists of sensitive or proprietary information.
- e. The term "Non-Disclosure Certificate" shall mean the certificate annexed hereto by which Reviewing Representatives who have been granted access to Protected Materials shall certify their understanding that such access to Protected Materials is provided pursuant to the terms and restrictions of this Protective Order, and that such Reviewing Representatives have read the Protective Order and agree to be bound by it.
  - f. The term "Reviewing Representative" shall mean a person: (1) engaged in the conduct of this proceeding; (2) who needs access to

Protected Materials in order to carry out that person's responsibilities in this proceeding; (3) who has signed a Non-Disclosure Certificate; and (4) who falls within one or more of the following categories:

- (1) an attorney who has made an appearance in this proceeding for a Participant;
- (2) employees or other representatives of Participants appearing in this proceeding with significant responsibility for this proceeding, other than employees or other representatives precluded from becoming Reviewing Representatives by Paragraph 9;
- (3) attorneys associated for purposes of this proceeding with an attorney described in (1);
- (4) experts retained by a Participant for the purpose of advising, preparing for or testifying in this proceeding, other than experts precluded from becoming Reviewing Representatives by Paragraph 9;
- (5) paralegals, secretaries, and other support personnel working for an attorney or expert described in (1), (3), or (4); or
- (6) a person designated as a Reviewing Representative by order of the Assigned Commissioners, the Assigned ALJ or the Commission.

5. Protected Materials shall be made available under the terms of this Protective Order only to Participants and only through their Reviewing Representatives as provided in Paragraphs 8, 9 and 10.

6. Protected Materials shall remain available to Participants until an order terminating this proceeding becomes no longer subject to judicial review. If requested to do so in writing after that date, the Participants shall, within fifteen days of such request, return the Protected Materials (excluding Notes of Protected Materials) to the Participant or Non-Party that produced them, and destroy Notes of Protected Materials, except that copies of filings, official transcripts and exhibits in this proceeding that contain Protected Materials, and Notes of Protected Material may be retained, if they are maintained in accordance with Paragraph 7 below. Electronic Notes of Protected Materials shall be deemed to have been destroyed at the time they have been deleted from the computer network, hard drives, or any other non-hardcopy medium (including, without limitation, electronic, magnetic, and optical backup copies, CDs, mini-discs, diskettes, zip drives, and other storage devices) on which they were maintained. Within such time period each Participant, if requested to do so, shall also submit to the producing Participant or Non-Party an affidavit stating that, to the best of its knowledge: (1) all Protected Materials other than copies of filings, official transcripts and exhibits in this proceeding that contain Protected Materials have been returned; (2) all copies of filings, official transcripts and exhibits in this proceeding that contain Protected Materials either have been returned or will be maintained in accordance with Paragraph 7; and (3) all Notes of Protected Materials and Electronic Notes of Protected Materials have been destroyed. Until they are returned or destroyed, all Protected Materials and Notes of Protected Materials shall remain subject to the Protective Order.



7. All Protected Materials shall be maintained by the Participant in a secure place. Access to those materials shall be limited to those Reviewing Representatives specifically authorized pursuant to Paragraphs 9 and 10.

8. Protected Materials, Notes of Protected Materials, and Electronic Notes of Protected Materials shall be treated as confidential by each Participant and Reviewing Representative in accordance with this Protective Order and the Non-Disclosure Certificate executed pursuant to Paragraph 10. Protected Materials, Notes of Protected Materials, and Electronic Notes of Protected Materials shall not be used except as necessary for the conduct of this proceeding, nor shall they be disclosed in any manner to any person except: (1) pursuant to a document filed or served in this proceeding in accordance with Paragraph 13; or (2) to a Reviewing Representative who is engaged in the conduct of this proceeding and who needs to know the information in order to carry out that person's responsibilities in this proceeding. Participants and their Reviewing Representatives may use Protected Materials, Notes of Protected Materials, Electronic Notes of Protected Materials, and information contained therein solely for the purpose of litigating the issues in this proceeding. Participants and their Reviewing Representatives may not use Protected Materials, Notes of Protected Materials, Electronic Notes of Protected Materials, and information contained therein for any other purpose or in any other regulatory or judicial proceeding. Reviewing Representatives may make copies of Protected Materials, but such copies become Protected Materials. Reviewing Representatives may make notes of Protected Materials, which shall become Notes of Protected Materials.

9. Unless otherwise agreed by a Participant or Non-Party producing Protected Materials, or ordered by the Assigned ALJ, the Law and Motion ALJ,

or the Commission, Participants' employees or consultants who engage in or directly supervise the marketing or trading of natural gas, electricity, or related financial derivatives may not become Reviewing Representatives. If agreed to by a Participant or Non-Party producing Protected Materials, such employees or consultants will become Reviewing Representatives only with respect to the Protected Materials of that particular Participant. The number of Reviewing Representatives for a Participant must be reasonable, and nothing in this order shall preclude a party from bringing a motion seeking to limit the number of Reviewing Representatives designated by a Participant on the grounds that a Participant has exceeded this reasonableness threshold. Participants may not designate as a Reviewing Representative a person not described in Paragraph 4(f) above.

10. A Reviewing Representative shall not be permitted to inspect, participate in discussions regarding, or otherwise be permitted access to Protected Materials pursuant to this Protective Order unless that Reviewing Representative has first executed a Non-Disclosure Certificate. Participants shall serve executed Non-Disclosure Certificates on all "Respondents" and "Interested Parties" on the official service list in this proceeding and all Non-Parties within five business days after they are signed. Participants shall also serve all Protective Order Non-Disclosure Certificates that have already been executed on each Non-Party within five business days of the production of Protected Materials by that Non-Party.

11. A Reviewing Representative may exchange Protected Materials with any other Reviewing Representative for the same Participant as long as the disclosing Reviewing Representative and the receiving Reviewing Representative both have executed a Non-Disclosure Certificate. The foregoing

does not preclude Reviewing Representatives for different Participants from discussing and/or sharing analyses of Protected Materials, analyses of Notes of Protected Materials and information contained therein as long as each Reviewing Representative has executed a Non-Disclosure Certificate. Reviewing Representatives and Participants receiving such shared analyses shall treat them as Notes of Protected Materials. In the event that any Reviewing Representative to whom the Protected Materials are disclosed ceases to be engaged in these proceedings, or is employed or retained for a position whose occupant is not qualified to be a Reviewing Representative under Paragraph 4(f), access to Protected Materials by that person shall be terminated and that person shall either (a) destroy all Protected Materials, Notes of Protected Materials and Electronic Notes of Protected Materials in his or her possession, (b) give all Protected Materials, Notes of Protected Materials and Electronic Notes of Protected Materials in his or her possession to the Participant for whom he or she had been employed at the time he or she obtained or created the Notes of Protected Materials and Electronic Notes of Protected Materials, or (c) give all Notes of Protected Materials and Electronic Notes of Protected Materials in his or her possession to the Non-Party that produced the Protected Materials. Any such Reviewing Representative shall attest in writing that he or she has complied with the foregoing provision. Even if no longer engaged in this proceeding, every person who has executed a Non-Disclosure Certificate shall continue to be bound by the provisions of this Protective Order and their certification.

12. The Assigned ALJ or the Law and Motion ALJ may resolve any disputes arising under this Protective Order. Prior to presenting any dispute under this Protective Order to the Assigned ALJ or the Law and Motion ALJ, the parties to the dispute shall use their best efforts to resolve it. Any Participant

that contests the designation of materials as protected shall notify the producing Participant or Non-Party that provided the Protected Materials by specifying in writing the materials whose designation is contested. This Protective Order shall automatically cease to apply to such materials 15 business days after the notification is made unless the designator, within said 15-day period, files a motion with the Assigned ALJ or the Law and Motion ALJ claiming that the materials should continue to be protected. In any challenge to the designation of materials as protected, the burden of proof shall be on the participant seeking protection. The basis upon which a Participant or Non-Party initially designates Protected Materials does not limit the criteria that may apply to the determination of whether the material should continue to be protected. The burden of proof borne by the party seeking protection includes the burden of demonstrating that the potential loss or injury resulting from disclosure outweighs the public interest in full disclosure. If the Assigned ALJ finds that the materials at issue are not entitled to protection, the procedures of Paragraph 18 shall apply. A Non-Party shall not waive its objection to becoming a party to this proceeding, or to the Commission's jurisdiction over such Non-Party, as a result of procedures implemented pursuant to this Paragraph 12, including the submission of motions and appearances before the Commission to maintain the designation of materials as Protected Materials, or to otherwise enforce the terms of this Protective Order. None of the Participants or Non-Parties waive their rights to seek additional administrative or judicial remedies after a decision respecting Protected Materials or Reviewing Representatives, or the Commission's denial of any appeal thereof.

13.a. All documents filed or served in this proceeding that reflect or contain Protected Materials (other than data responses and related

correspondence from one Participant to another), including without limitation all motions, testimony, exhibits, briefs, and hearing transcripts, shall be filed and served in sealed envelopes or other appropriate containers endorsed to the effect that they are sealed pursuant to this Protective Order. Such documents shall be marked "PROTECTED MATERIALS" and shall be filed under seal and served under seal upon the Assigned ALJ and all Reviewing Representatives who have signed Non-Disclosure Certificates. All parties on the service list shall be served such documents with the Protected Materials redacted therefrom.

b. If any Participant desires to include, utilize, or refer to any Protected Materials or information derived therefrom in testimony or exhibits at hearing in this proceeding, such Participant shall first notify both counsel for the producing Participant or Non-Party and the Assigned ALJ of such desire. Thereafter during the hearing, presentation of such Protected Materials will be governed by procedures determined by the Commission or the Presiding ALJ. The inclusion by any party of Protected Materials in an application, testimony, or exhibits immediately creates a challenge to the designation of those materials as protected. The Participant or Non-Party seeking protection must then meet the burden of proof discussed in Paragraph 12. All information contained in the materials that remain protected may be used for any purposes related to this proceeding and any appeals therefrom, but shall not be used in any other proceeding without the express written consent of the Participant or Non-Party which produced it.

14. Nothing in this Protective Order shall be construed as precluding any Participant from objecting to the use of Protected Materials on any legal grounds.

15. Nothing in this Protective Order shall be construed as precluding

any Participant, or employees, agents, and other representatives of that Participant, whether they are Reviewing Representatives or not, from accessing that Participant's own Protected Materials, and the portions of any documents filed or served in this proceeding that contain such Protected Materials.

16. Nothing in this Protective Order shall preclude any Participant from requesting the Assigned ALJ, the Law and Motion ALJ, the Commission, or any other body having appropriate authority, to find that this Protective Order should not apply to all or any materials previously designated as Protected Materials pursuant to this Protective Order. The Assigned ALJ, the Law and Motion ALJ or the Commission may alter or amend this Protective Order as circumstances warrant at any time during the course of this proceeding.

17. Each party governed by this Protective Order has the right to seek changes in it as appropriate from the Assigned ALJ, the Law and Motion ALJ, or the Commission. Before seeking any change in this Protective Order, a party must first meet and confer with any other parties interested in the proposed changes.

18. If the Assigned ALJ, the Law and Motion ALJ, or the Commission finds at any time in the course of this proceeding that all or part of the Protected Materials need not be protected, those materials shall, nevertheless, be subject to the protection afforded by this Protective Order for five business days from the date of issuance of such decision, and if the Participant or Non-Party seeking protection files an interlocutory appeal, for an additional 10 business days. None of the Participants or Non-Parties waive their rights to seek additional administrative or judicial remedies after a decision respecting Protected Materials or Reviewing Representatives, or the Commission's denial of any appeal thereof.

19. Nothing in this Protective Order shall be deemed to preclude any Participant from independently seeking through discovery in any other administrative or judicial proceeding information or materials produced in this proceeding under this Protective Order.

20. None of the Participants or Non-Parties waives the right to pursue any other legal or equitable remedies that may be available in the event of actual or anticipated disclosure of Protected Materials. In particular, any actual or attempted release or use of Protected Materials or Notes of Protected Materials other than as contemplated under this Protective Order may lead to irreparable injury which could not adequately be compensated through Commission remedies or monetary damages, and may therefore be enjoined.

21. The contents of Protected Materials or any other form of information that copies or discloses Protected Materials shall not be disclosed to anyone other than in accordance with this Protective Order and shall be used only in connection with this proceeding. Any violation of this Protective Order and of any Non-Disclosure Certificate executed hereunder shall constitute a violation of an order of the Commission.

Dated: June 7, 2005, at San Francisco, California.

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Steven A. Weissman  
Administrative Law Judge

**BEFORE THE PUBLIC UTILITIES COMMISSION OF THE  
STATE OF CALIFORNIA**

Order Instituting Rulemaking to Establish Policies and Rules to Ensure Reliable, Long-Term Supplies of Natural Gas to California. )  
 )  
 ) R.04-01-025  
 ) (Filed January 22, 2004)

## NON-DISCLOSURE CERTIFICATE

I hereby certify my understanding that access to Protected Materials is provided to me pursuant to the terms and restrictions of the Protective Order in this proceeding, that I have been given a copy of and have read the Protective Order, and that I agree to be bound by it. I understand that the contents of the Protected Materials, any notes or other memoranda, or any other form of information that copies or discloses Protected Materials shall not be disclosed to anyone other than in accordance with that Protective Order. I will use Protected Materials, Notes of Protected Materials, Electronic Notes of Protected Materials, and information contained therein solely for the purpose of litigating the issues in this proceeding. I will not use Protected Materials, Notes of Protected Materials, Electronic Notes of Protected Materials, and information contained therein for any other purpose or in any other regulatory or judicial proceeding. At the conclusion of this proceeding, I will return all Protected Materials and destroy all Notes of Protected Materials and Electronic Notes of Protected Materials. I acknowledge that a violation of this certificate constitutes a violation of an order of the California Public Utilities Commission.

By: \_\_\_\_\_

Title: \_\_\_\_\_

Representing: \_\_\_\_\_

Date: \_\_\_\_\_

**(End of Attachment A)**



**CERTIFICATE OF SERVICE**

I certify that I have by mail this day served a true copy of the original attached Administrative Law Judge's Ruling Approving a Protective Order on all parties of record in this proceeding or their attorneys of record.

Dated June 7, 2005, at San Francisco, California.

/s/ ELIZABETH LEWIS

Elizabeth Lewis

**N O T I C E**

Parties should notify the Process Office, Public Utilities Commission, 505 Van Ness Avenue, Room 2000, San Francisco, CA 94102, of any change of address to insure that they continue to receive documents. You must indicate the proceeding number on the service list on which your name appears.

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The Commission's policy is to schedule hearings (meetings, workshops, etc.) in locations that are accessible to people with disabilities. To verify that a particular location is accessible, call: Calendar Clerk (415) 703-1203.

If specialized accommodations for the disabled are needed, e.g., sign language interpreters, those making the arrangements must call the Public Advisor at (415) 703-2074, TTY 1-866-836-7825 or (415) 703-5282 at least three working days in advance of the event.